

The Policy and Government Budgeting Management of Home Building to Help the Natural Disaster Victims

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Abstract - This research has 2 objectives as: 1) To study the problem of The Policy and Government Budgeting Management of Home Building to help the Natural Disaster Victims in Thailand and 2) To determine Guideline of Development and Improvement of Strategy, Measure, Innovation and Policy Instrument and Budgeting Management of Home Building. So that to answer the questions of problems state and the causes of corruption on Government Budgeting to help the Natural Disaster Victims and Anti-Corruption Measures. The research methodology using Mixed Method both Quantitative and Qualitative by formula of Samuel B. Green, (1991) and getting the sample of 144 from the population of Office of Disaster Prevention and Mitigation, Subdistrict Administration Organization and Natural Disaster Victims in 12 provinces of 4 regions such as Chiang Rai, Phrae, Uttaradit, Nakhon Phanom, Khon Kaen, Chaiyaphum, Sing Buri, Phra Nakhon Si Ayutthaya, Ang Thong, Krabi, and Phatthalung.

The research found that the main issues of policy problem state as: 1) Most home were partly damaged that can be repaired which mostly caused by windstorm and flood and 2) Home were fully damaged which mostly caused by Earthquake and Tsunami. Government must prepare budget planning for advance payment in case of emergency of Disaster Prevention and Mitigation for Victims and keep up with the times. For Government Budgeting Management of Home Building found that associated government agencies had well improved regulations, rules and procedures without

any corruption at present unless in the past. Corruption problems may occur because of the 3 causes as: 1) Ignorance of regulations, rules and procedures of government agencies and victims, 2) Honesty and Responsibility of government agencies and associated parties of Budget Disbursement, and 3) Complicated Data Access and Difficult Data Checking of government agencies and associated parties. For Guideline of Development and Improvement of Strategy, Measure, Innovation and Policy Instrument and Budgeting Management of Home Building in order to help victims, they should strictly provide Development of Measure, Innovation and Instrument for Protection, Anti-Corruption and Misconduct of Government Budgeting as follows: 1) Provide Budgeting Codes of conduct for associated parties to avoid misunderstand, 2) Create Smart Phone Application for government agencies and public to access regulations, rules and procedures, 3) Apply Social Network such as Facebook, Instagram, Twitter, Line, and others to report Disasters and Government Budgeting Checking, and 4) Set Housing Insurance Fund to help national victims for lightening Government Budgeting.

Keywords - Policy, Government Budgeting, Disaster Victim

I. INTRODUCTION

Budget for helping people in the case of emergency from Natural Disaster as only small issues but more important especially Home Building to help the Natural Disaster Victims

because there were gap and weakness on many operations as a result of Difference of Geographies and Diversity in Natural Disasters. For the past 10 years, there have been many severe Natural Disasters in Thailand such as Chiang Rai, Phayao of Northern Region and nearby area had an Earthquake Disaster in 2014 and Uttaradit had a landslide due to heavy rain; in 2004 Phra Nakhon Si Ayutthaya, Ang Thong and Sing Buri of Central Region had the flood crisis; in 2011 Chaiyaphum, Nakhon Phanom, Maha Sarakham, Kalasin, Khon Kaen, Roi Et and Phetchabun of Northeast Region and nearby area had windstorm blew down and caused damage to many houses every year; in 2011 Chumphon, Ranong, Nakhon Si Thammarat, Surat Thani, Phatthalung, Trang and Krabi of South Region and nearby area had a landslide due to heavy rain and had an earthquake caused tsunami that damaged many houses in the Andaman Sea; in 2004 all responsible government agencies both Ministry and Department, Province and District including Subdistrict Administration Organization and Private Organization have effectively participated for helping victims. Sometimes there were many problems such as delay on decision making, insufficient relief supplies, lack of performance standard, lack of staff competency standard, lack of tool and equipment standard, lack of suitable strategy, measure, innovation and instrument caused unintentional mistake and deliberate mistake which bring about corruption and misconduct in many performances, difficulty on checking, following, prevention, suppression and awareness; they have become public chronic problems. The researcher thinks that all corruption problems in Government Budgeting Process are exigency lead to Guideline of Strategy Development and Improvement, Measure, Innovation and Policy Instrument and Effective Budgeting Management. To study both the parts and the whole of policy problem and Government Budgeting Management in order to help the Natural Disaster Victims in Thailand which lead to prevention, suppression and awareness on Anti-Corruption including Strategy, Measure, Innovation and Instrument for Government Authority, Independent

Organization Under Constitution and Civil Society for eliminating corruption problems or at the very least.

II. THEORY

Government Policy on Government Budgeting System and Budgeting Management in any Government agencies help the Natural Disaster Victims under Good Governance. The research have studied Home Building for Natural Disaster Victims 3 categories as windstorm, flood/landslide, earthquake / Tsunami in 12 provinces of 4 regions of Thailand leading to Government Budgeting Management of Home Building to help the Natural Disaster Victims is an effective model as shown in fig. 1.

III. OBJECTIVE

1) To study the Policy Problems and Government Budgeting Management of Home Building to help the Natural Disaster Victims in Thailand.

2) To determine Guideline of Development and Improvement of Strategy, Measure, Innovation and Policy Instrument and Budgeting Management of Home Building to help the Natural Disaster Victims.

IV. RESEARCH OPERATION

Research operation according to research methodology under period and framework so there was an assignment to the assistant researcher to research more information on relevant issues in order to be supportive information for fast operation by having monthly progress report and follow up until getting research results according to objectives then prepare a final report. However the project leader had coordinated with research program director for giving advices to all work teams via Social Network. The following procedures, document searching that the researcher had searched from reliable research, text book, magazine, journal and other websites as reference theories.

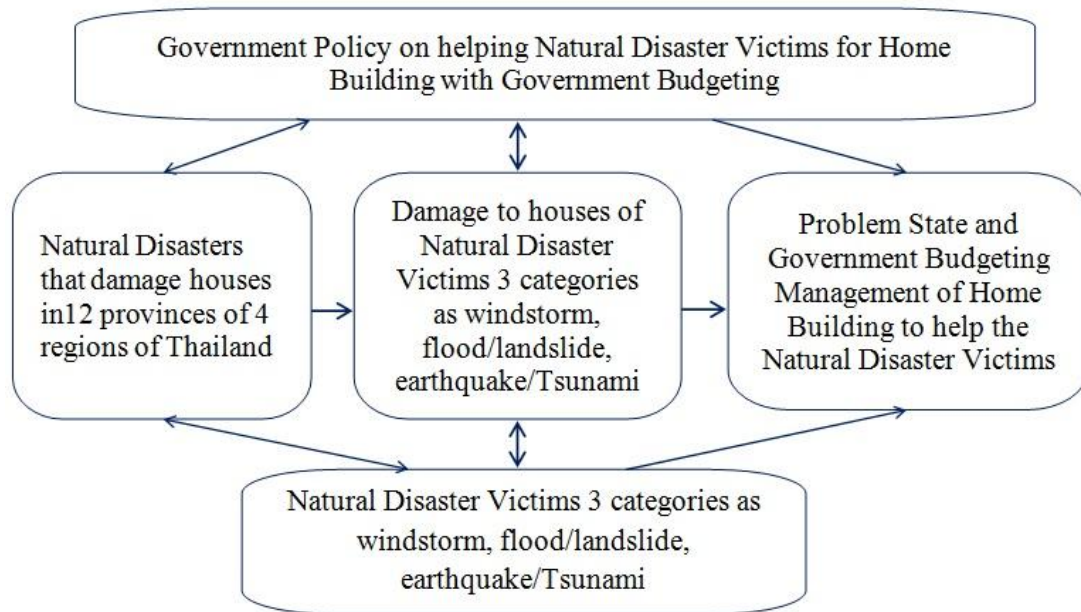


Fig. 1 Policy and Government Budgeting Management of Home Building to Help the Natural Disaster Victims

1) Field Data Collection; the researcher had coordinated with related people in Provinces, District and Subdistrict Administration Organization in each target area of 12 provinces of 4 regions in order to collect empirical data by instruments including surveying, interviewing and recording where the researcher had collected data for 2-3 times in each target area.

2) Data Analysis and Synthesis applied SPSS to find Statistics for testing and comparing data then discussion and research results.

3) Research Results were Data Integration by Analysis and Synthesis both Quantitative and Qualitative and Discussion of research team under the control of project leader and research program director for having deliberation and most obvious research results.

4) The research was mixed method research between Quantitative Research and Qualitative Research, studied related documents and researches together with fieldwork in given area to collect empirical data both Quantitative and Qualitative. They were problem collection of associated parties and recommendations, applying data analysis and synthesis for effective Data Integration and Development of Strategy, Measure, Innovation and Instrument

of prevention, suppression and awareness on policy and Government Budgeting Management to help the Natural Disaster Victims.

V. SCOPE OF THE RESEARCH

The Scope of the research focused on Research Framework, National Security and strengthening good governance on Anti-Corruption of Fiscal year B.E. 2558 by emphasizing on Anti-Corruption of Home Building from Government Budgeting to help the Natural Disaster Victims in Thailand where the Scope of the research as follows:

1) The research period carried out 12 months by parallel operation with the second project in order to have knowledge of organs of the body that truly affected research problems of research plan.

2) Population including Group 1 Government Agencies of associated parties in 12 provinces consisted of Office of Disaster Prevention and Mitigation and personnel of Subdistrict Administration Organization in each area. Group 2 Natural Disaster Victims that were helped by government.

3) The sample were Purposive Sampling from 144 associated parties including the

administrators and officers of Office of Disaster Prevention and Mitigation, the administrators and officers of Subdistrict Administration Organization in 12 provinces of 6 victims each so total of 72 victims and 6 victims of each provinces so total of 72 victims.

VI. RESEARCH RESULTS

The Research Results found that the 2 main issues of policy problem state including: 1) Damage Characteristics of most home were partly damaged the can be repaired and 2) Windstorm was the first cause that happened every year especially Thunderstorms in the early rainy season; Next were flood / landslide and Earthquake / Tsunami were the last that rarely happened but severe damage. Therefore Government Policymaking must prepare budget planning for fund advances in case of emergency of Disaster Prevention and Mitigation for Victims and up to date.

The survey results of the samples' opinions from Government Agencies and victims; the overview of policy problem and Government Budgeting Management Strategy to help the Natural Disaster Victims found that all associated parties thought that prompt responsibility of Budget Disbursement was the most efficient as the first; Transparency of Budget Disbursement Process was the second; Understanding of Budget Regulations was the third; Participation of Budget considerations was the fourth; Worthiness or Efficiency and Effectiveness of Budget was the fifth and Righteousness of Budget for helping the Natural Disaster Victims was the sixth. All the above could infer that all parties accepted Government Budgeting Management Strategy to help the Natural Disaster Victims which at present had not found the new corruption problem but ever happened and got protection by obvious improvement of rules, regulations, steps and procedure until better situation. It was looked upon as Government well take care of all people but all parties still not confident in corruption problem may occur because of 3 reasons as follows:

1) Ignorance of regulations, rules and procedures of government agencies and victims caused wrong decisions, inaccurate appraisal of damage or mistaken disbursement etc.

2) The cause of awareness of government agencies and associated parties that many topics were still considered by government agencies. There were not any problems if good government agencies if not such as false reports by government agencies, overstatement of victims by government agencies corrupted with some people and businessman in such area.

3) The cause of Complicated Data Access on Government Budget and Difficult Data Checking of government agencies and associated parties due to lack of transparency that bad people could easily make corruption.

(1) Regulations and Rules of Budget for helping the Natural Disaster Victims $\{(\bar{x}) = 4.03\}$.

(2) Righteousness of Budget for helping the Natural Disaster Victims $\{(\bar{x}) = 3.28\}$.

(3) Transparency of Budget Disbursement Process for helping the Natural Disaster Victims $\{(\bar{x}) = 4.5\}$.

(4) Participation of Budget considerations Process for helping the Natural Disaster Victims between Government agencies and victims $\{(\bar{x}) = 3.91\}$.

(5) Prompt responsibility of Budget Disbursement for helping the Natural Disaster Victims $\{(\bar{x}) = 4.54\}$.

(6) Worthiness or Efficiency and Effectiveness of Budget for helping the Natural Disaster Victims $\{(\bar{x}) = 3.71\}$ as shown in fig. 2.

Therefore most informants had recommended codes of conduct for obvious performance standard and procedures and should apply innovation and new technology such as Smart Phone Application for transparent Data

Access and permanent protection of Corruption and Misconduct. Besides continuous creating awareness of all government agencies and people in all communities and businessman of honesty; they should be the measurements

especially in all Subdistrict Administration Organization because they were very close to people.

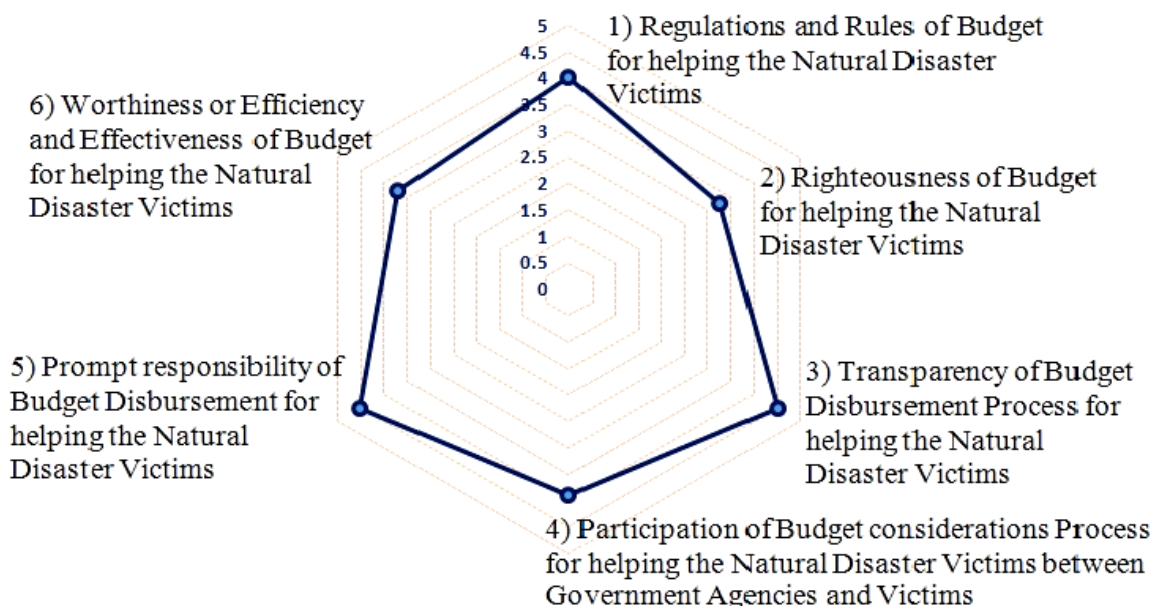


Fig. 2 The Arithmetic Mean of Policy Problem and Strategy of Government Budgeting Management of Home Building for Helping the Natural Disaster Victims

For Guideline of Strategy Development and Improvement, Measure, Innovation and Policy Instrument and Government Budgeting Management to help the Natural Disaster Victims found that Government had quite well improved law and regulation which was Public Disaster Prevention and Mitigation Act, B.E. 2550 and Regulation of the Minister of Finance concerning Fund Advances for Disaster Relief and Emergency Assistance B.E. 2556. But they should strictly have Development of Measure, Innovation and Instrument of protection, anti-corruption and misconduct on Government Budget to help the Natural Disaster Victims as follows:

Create Codes of conduct for associated parties to avoid misunderstand at other topics such as reference rules and regulations of Government Budgeting, emergency procedures, accurate disbursement, appraisal of damage of houses, victims' checking who should get subsidy as well as administrative expense for government agencies and cooperative for helping victims. Furthermore they should have

case study of corruption for government agencies.

Create Smart Phone Application for government agencies and public to access regulations, rules and procedures of Government Budgeting of Home Building to help the Natural Disaster Victims because more than 80% of people have been using mobile phone and network coverage throughout the country which everybody can quickly communicate in few seconds, data access or asking for helping through Application with accuracy and efficiency also save the government's expenses because people can participate in situation report or help Natural Disaster Victims. Apply Social Network such as Facebook, Instagram, Twitter, Line, and others to report Disasters and Government Budgeting Checking which line had been developed by Japanese in Tsunami Disaster in Sendai of 2012 that made crisis communication had more efficient.

Moreover the interesting recommendation was set Housing Insurance Fund to help national victims for lightening Government budgeting that efficiently avoided Government budgeting which had the same pattern of Automobile Insurance Act where every owner must do as the Government must legislate Housing Insurance Fund where the office is under Ministry of Interior, administrate in committee, Department of Disaster Prevention and Mitigation as secretary, all houses must have insurance at least 100 baht per year or not exceed 500 baht. In case of pauper had registered, Subdistrict Administration Organization would have paid the minimum premium for each community which disaster houses will be immediately compensated in financial amount of new house such as compensate damaged house of 300,000 baht which the Government will not provide the budget. This means that it certainly blocks the corruption of Government budgeting and the wealthy people can do house insurance on housing price with insurance company.

VII. RESULTS AND DISCUSSIONS

Quantitative Research correlated with Qualitative Research in an empirical model which meant that after Public Disaster Prevention and Mitigation Act, B.E. 2550 and Regulation of the Minister of Finance concerning Fund Advances for Disaster Relief and Emergency Assistance B.E. 2556 were used, all the processes of Government budgeting of Home Building for helping the Natural Disaster Victims were very obvious. All parties from policy level to operational level in such area can strictly abide by rules and without any corruption and misconduct unless intent corrupt politician that all were prosecuted.

This research found that the fact happened in the past 5 years until now. However there were not really any problems on policy problem but anti-corruption must operate continuously; if good work systems but bad people, corruption and misconduct problem will definitely happen. The informant had the same opinions that after having Public

Disaster Prevention and Mitigation Act, B.E. 2550 together with Regulation of the Minister of Finance concerning Fund Advances for Disaster Relief and Emergency Assistance B.E. 2556 chapter 3 of helping victims had clearly specified measures and procedures which Government Budgeting Management of Home Building to help the Natural Disaster Victims in case of emergency was fast and systematic from 2011 onwards. During the period of 2010-2011, there were severe floods around the country, they got lessons from their operations so all parties had used those lessons to improve measures and procedures of each department resulted in smoothness, prompt and conciseness. Before there was not accountability for which department will be the beginner, Public Disaster Prevention and Mitigation Act, B.E. 2550 had clearly specified in section 21 when a disaster occurs or be imminent to occur in any local administrative organization of specified locality, the Local Director of the respective local administration of specified locality shall be obliged to activate the disaster prevention and mitigation operation instantly, and shall inform the District Director of whom aforesaid locality falls under responsibility and the Provincial Director forthwith. In addition Regulation of the Minister of Finance concerning Fund Advances for Disaster Relief and Emergency Assistance B.E. 2556 also had concise procedures as well. All operators accepted as policy problem had been more improved and developed before having Public Disaster Prevention and Mitigation Act, B.E. 2550.

The procedures for helping the Natural Disaster Victims of the official had reestablished an understanding in departments for more clarity and justice according to Public Disaster Prevention and Mitigation Act, B.E. 2550 section 20 and section 21 that give authority to local administrative organization of specified locality for Prevention and Mitigation and shall inform the District Director of whom aforesaid locality falls under responsibility and the Provincial Director forthwith. Because local administrative organization is very close to people that can immediately help and if it is beyond the capacity or budget then ask for

help from the Province which there are District Committee and Provincial Committee considered to Provincial Director approved fund advances 20 million baht for each province.

It may occur corruption and misconduct on Government Budgeting Management of Home Building to help the Natural Disaster Victims in every process, but continuous development of measure and procedure so the corruption is very difficult together with communication technology through Smart Phone for recording, videoing and receiving lead to transparency procedure although there will be an intent corrupt politician.

The weakness was the responsibility of some associated parties who dishonest both Government agencies and victims, so it is necessary to resist or get rid of these people by associated parties which consistent with the guidelines of Government on Good Governance 10 principles as Manual of Office of The Public Sector Development Commission (Office of The Public Sector Development Commission, 2009: 4-6).

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(Arranged in the order of citation in the same fashion as the case of Footnotes.)

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